

### Navigating the Ordinance and Enforcement Maze

Property Rescue Initiative Information Workshop

> Huntington, WV February 19, 2016



## Introduction



#### From Liability to Viability:

A Legal Toolkit to Address Neglected Properties in West Virginia

Land Use and Sustainable Development Law Clinic at the West Virginia University College of Law

- Laying the Foundation
- Fundamental Tools
- Additional Tools
- Special Considerations
  - Historic Properties
  - Home Rule
  - Contaminated Properties

# Laying the Foundation

Collaborating with Key Players

-Bring key stakeholders together to brainstorm and formulate strategies

-Identify, prioritize

• Comprehensive Plan

- -Blueprint for future development
- -Goals and action plan
- -Strategic

# West Virginia State Building Code (WVSBC)

- Any city or county in WV can adopt WVSBC
- Local government must adopt entirety of WVSBC
  Except: Can adopt International Property Maintenance Code (IPMC) only
- Administered by State Fire Commission, Enforced by local government.
- Community must have certified personnel to enforce provisions of WVSBC
  - Sharing an Inspector an option



# **Building Code (Con't)**

#### Advantages

- Provides uniformity and compliance
- Helps ensure the construction of safe buildings, protecting lives, and personal property
- Codes utilize proven industry standards, including new technologies and commonly accepted construction practices and materials

#### Disadvantages

- Resources for enforcement, training, inspections, and any legal costs
- Requires enforcement of all parts of the building code (can't pick and choose)
- Building codes can be technical, complex, and not easily understood

#### • ...in West Virginia

• 9 counties and 52 municipalities have adopted the WVSBC (as of June 2015)

# **Regulate Unsafe & Unsanitary Buildings**

- Section 7-1-3ff allows **counties** to regulate unsafe and unsanitary structures.
- Section 8-12-16 allows municipalities to regulate the repair, closing, or demolition of dwellings or buildings unfit for human habitation.

# **Regulate Unsafe & Unsanitary Buildings**

- Ordinance
  - Repair
  - Alteration
  - Improvement
  - Vacating
  - Closing
  - Removal
  - Demolition

...if building is unfit for human habitation based on...

- Dilapidation
- Increased Fire Hazard or Accident Hazard
- Lack of Ventilation, Light or Sanitary Facilities
- Anything Detrimental to Public Health or Safety

## **Enforcement Agency**

#### County

- County Engineer
- County Health Officer
- Fire Chief
- County Litter Control
   Officer
- 1 or 2 members at large selected
- Sheriff (ex offico)

#### **Municipality**

- Mayor
- Municipal Engineer or Building Inspector
- 1 at large member
- County Health Officer (ex offico)
- Fire Chief (ex offico)



# **Issue Orders & Impose Civil Penalties**

- Repair
- Alteration
- Improvement
- Vacating
- Closing
- Removal
- Demolition
- •Clean up



# Vacant Property Registration Program

- A program that <u>municipalities</u> (but not counties) in WV can establish to require all owners of vacant buildings and properties to register their properties and pay and annual registration fee
- Municipalities typically implement a tiered annual registration fee schedule based on number of years on registry



## Vacant Property Registration Program (Con't)

- Fees from registry must go to improving public safety and to monitor and administer program.
- Indications from municipalities around the state has been primarily positive...gets properties fixed, demolished, or sold to responsible party.



## **Registration of Vacant Buildings**

### **City of Wheeling**

- Less than 1 year = 0\$
- 1 year \$200
- 2 years = \$400
- 3 years = \$600
- 4 years = \$800
- 5 years = \$1600
- Over 5 years = \$1600 plus \$300 per additional year.



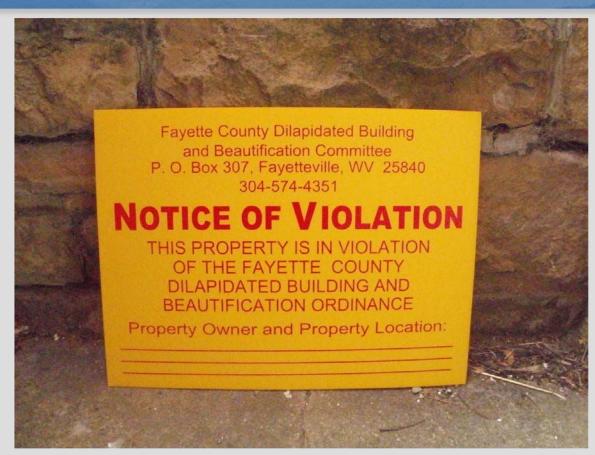
## **Uninhabitable Property Registration Program**

- A program that municipalities can establish to require all owners of uninhabitable properties to register and pay an annual registration fee.
- Community must adopt the WVSBC prior to establishing this registry
  - There must be a violation of the WVSBC
  - There must also be an enforcement agency (Mayor, Building Inspector/Engineer, and Atlarge member) established.

## Uninhabitable Property Registration Program (Con't)

- Municipality can take property by forfeiture if uninhabitable property registration fee remains unpaid for 24 months.
- Works hand in hand with WVSBC including notice of violation
- Downside to both registration programs...resources and time for enforcement

# **Public Shaming**



# **Public Shaming**

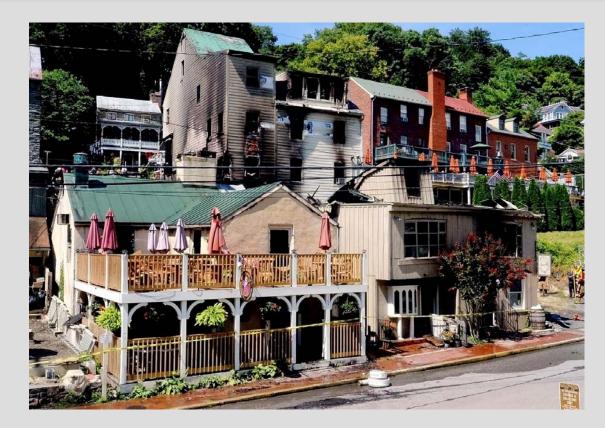
- "Most people don't want others to know they own a run down, old building. Many property owners respond and make necessary changes once we place the sign on their property."
- Angela Gerald, Abandoned Buildings Coordinator, Fayette County, West Virginia.

# **Liens for Debris Removal**

- The greater amount of \$5,000 or 10% of the policy limit
- Created in favor of the local government

#### <u>Advantages</u>

- Discourages deliberate arson, neglect & abandonment
- Can expedite returning properties to productive use
- Helps local governments cover costs of fire-related debris removal and demolition
- Helps mitigate fire-related hazards created by neglected properties



# **On-Site Citations**

- Section applies to:
  - Sidewalks
  - •High Weeds/Grass
  - •Exterior garbage
  - •Junk Storage
  - •Structural Integrity
  - Public Health Concerns

# **Onsite Tickets**

- \$100.00 for the first citation
- \$200 for the second citation
- \$300 for the third citation
- \$500 for each additional citation.
- "failure to pay when due or failure to file an appeal with the Charleston Municipal Court within ten days of service of the citation shall constitute a failure to appear ... which shall result in the suspension of your driver's license."
- "Additionally, if the City corrects the violation(s) as a result of your failure to do so, it may file a lien on your property for any costs incurred."

Charleston WV, 25312	Date of Violation: April 30, 2009	
	Place of Violation: 123 Hanna Drive	
	Charleston WV 25312	
	Notice received via: Personal Service	
You received a Notice of Violation dated Ar	pril 24, 2009, in regard to a violation(s) of the Charleston City Code. Up	on r
	ty, the violation(s) of the code was not corrected. The nature of the citat	tion
described below.		(
Description of Violation	Section(s) Violated Amount Du	le
Open Storage in Residential Districts Surfacing	(3-070-C-1), (3-070-C-2), (3-060-C-5) \$100.00 (22-040-04)	
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# **Questions?**



# Land Bank

 Land Bank: A public authority that specializes in the acquisition, redevelopment and sale or lease of neglected properties for more productive use.

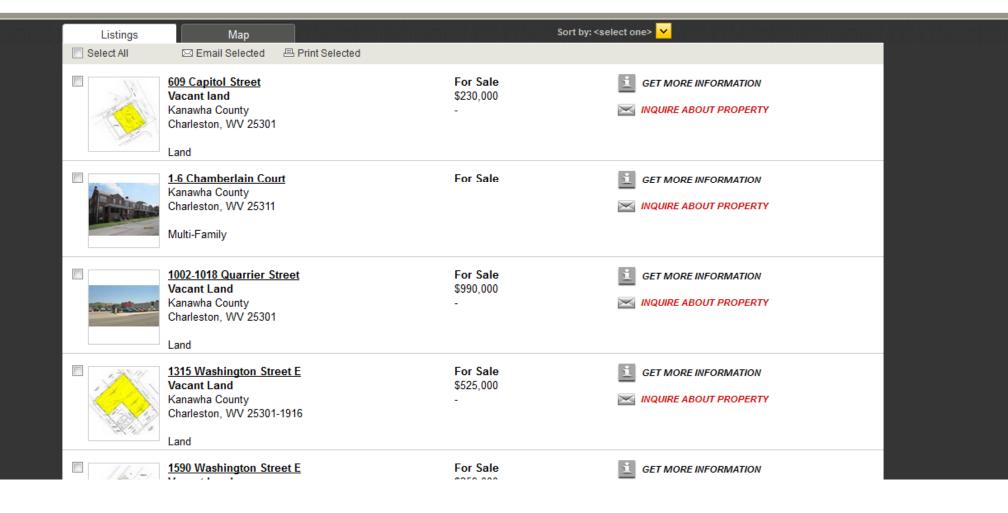


Photo courtesy: Cuyahoga County Land Reutilization Corporation



Charleston Orban Renewal Authority 815 Quarrier St Suite 244 Charleston, WV 25301





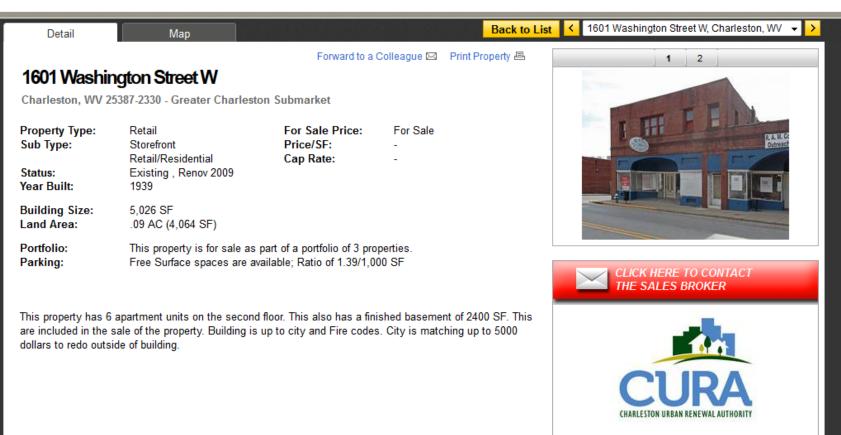


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#### Charleston Urban Renewal Authority

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## LRAs & URAs

- West Virginia Land Reuse Agency Authorization Act (2014) §31-18E-1 et seq.
- Urban Renewal Authority Law (1951) §16-18-1 et seq.
  - Charleston
  - Clarksburg
  - Fairmont
  - Fayette County
  - Huntington
  - Nutter Fort
  - Wellsburg
  - Parkersburg

URA LRA			
To purchase, lease, acquire by gift & To acquire by any means the LRA devise Considers proper			
To hold, improve, clear or prepare for redevelopment To design, develop, construct, demolish reconstruct, deconstruct, rehabilitate, renovate, relocate			
To sell, lease, assign, mortgage To convey, exchange, sell, transfer, lease grant or mortgage			
To enter into contracts To enter into contracts			
To borrow money and issue bonds To borrow money and issue bonds			
To sue & be sued To sue & be sued			



#### URA: §16-18-8. Eminent domain.

(a) An authority shall have the right to acquire by the exercise of the power of eminent domain.

### LRA: §31-18E-8. Eminent domain.

A land reuse agency does not possess the power of eminent domain.

# **Location of Properties**

URA	LRA
Specific "Area of Operation" of URA	Jurisdiction of LRA
Consistent with a General Plan (Must have a Comprehensive Plan)	Coordinate with Existing Land Use Plans (If the community has duly adopted plans)
Designated Slum or Blighted Area (Must Designate a Slum or Blighted Area)	
Consistent with a Redevelopment Plan (Must have a Redevelopment Plan)	



# **Competitive Bidding at Tax Sale**

For LRAs:

"if no person present at the tax sale bids the amount of the taxes, interest and charges due on any unredeemed tract or lot or undivided interest in real estate offered for sale... the land reuse agency shall be given an opportunity to purchase the tax lien and pay the taxes, interest and charges due for any unredeemed tract or lot or undivided interest therein as if the land reuse agency were an individual who purchased the tax lien at the tax sale." §31-18E-9 (g)

## **Tax Proceeds**

 LRAs may also receive a portion of the county's real property tax if authorized by the taxing jurisdiction. §31-18E-11

